

Wastewater Systems Report

*County Council & Board of Public Utilities
Joint Meetings / 18 & 19 September 2017*

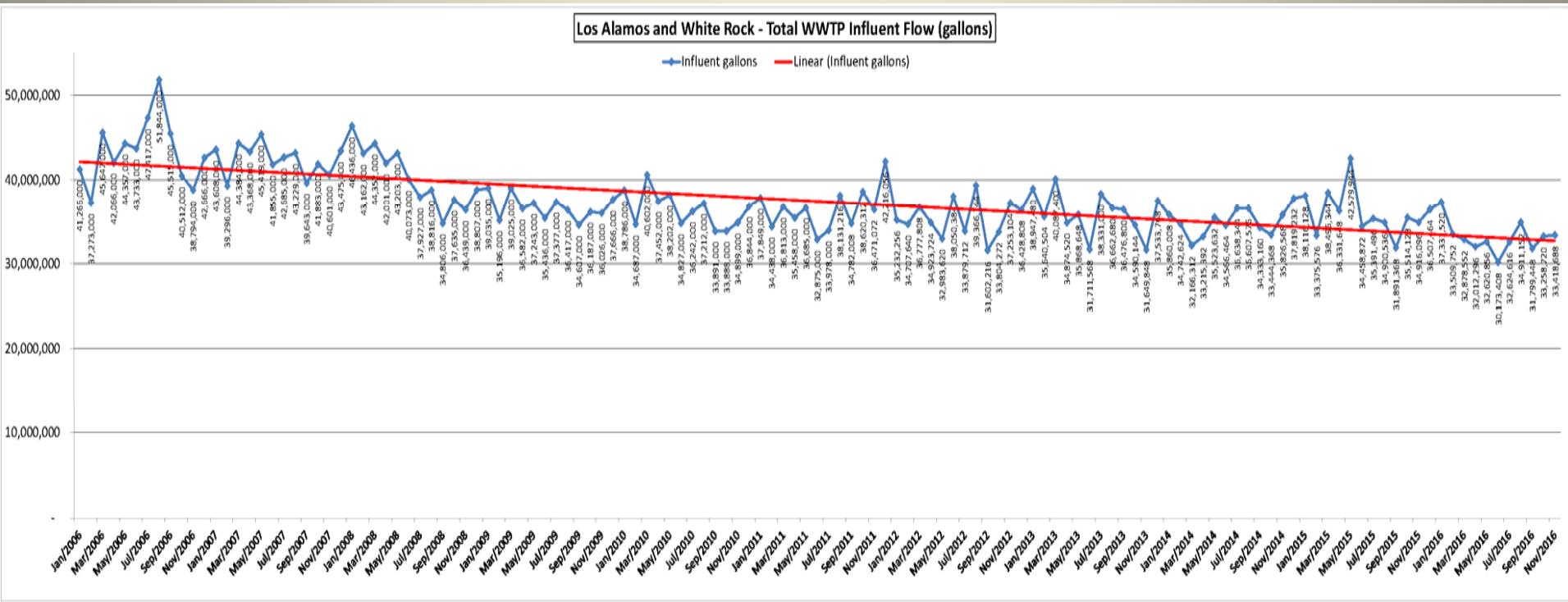


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Objectives for Wastewater Systems Report to Joint Committee

- Include, But Only Quickly Discuss, Various WW System Details {11-Year Declining Volume of Wastewater, Past & Proposed Future CIP Expenditures, Financial Policy Cash Reserves Specific to the WW Systems}
- Describe the 4 Plans Being Discussed at This Evening's Joint Meeting. These Plans Are Limited to Variations of the Gas Fund Cash Reserves Transfer Approach
- Discuss the Impacts of the Various Plans to Customers {Annual Percent Increase, SF Monthly Sewer Rate, MF Monthly per Unit Rate, NR Commodity Rate}
- Show Graphs of Cumulative Percent Rate Increases and SF Monthly Rates
- Show and Discuss the Accuracy of FY2017 Actuals to the WW System 20-Year Forecast Model's FY2017 Budget Projections
- Introduce and Describe a Few Additional Alternative "Outside The Box" Funding Approaches
- Summary & Wrap Up / Recommended Next Steps
- Appendix 1 – Revenue/Expense/Cash Balance Graphs and 20-Year Forecast Model Spreadsheet Details for Tonight's Plans
- Appendix 2 – 1985 Historic thru 2036 Projected Monthly Sewer Bills for Single Family and Non-Residential (Commercial) Customers

Total LA + WR WWTP Influent Flow 2006 - 2016

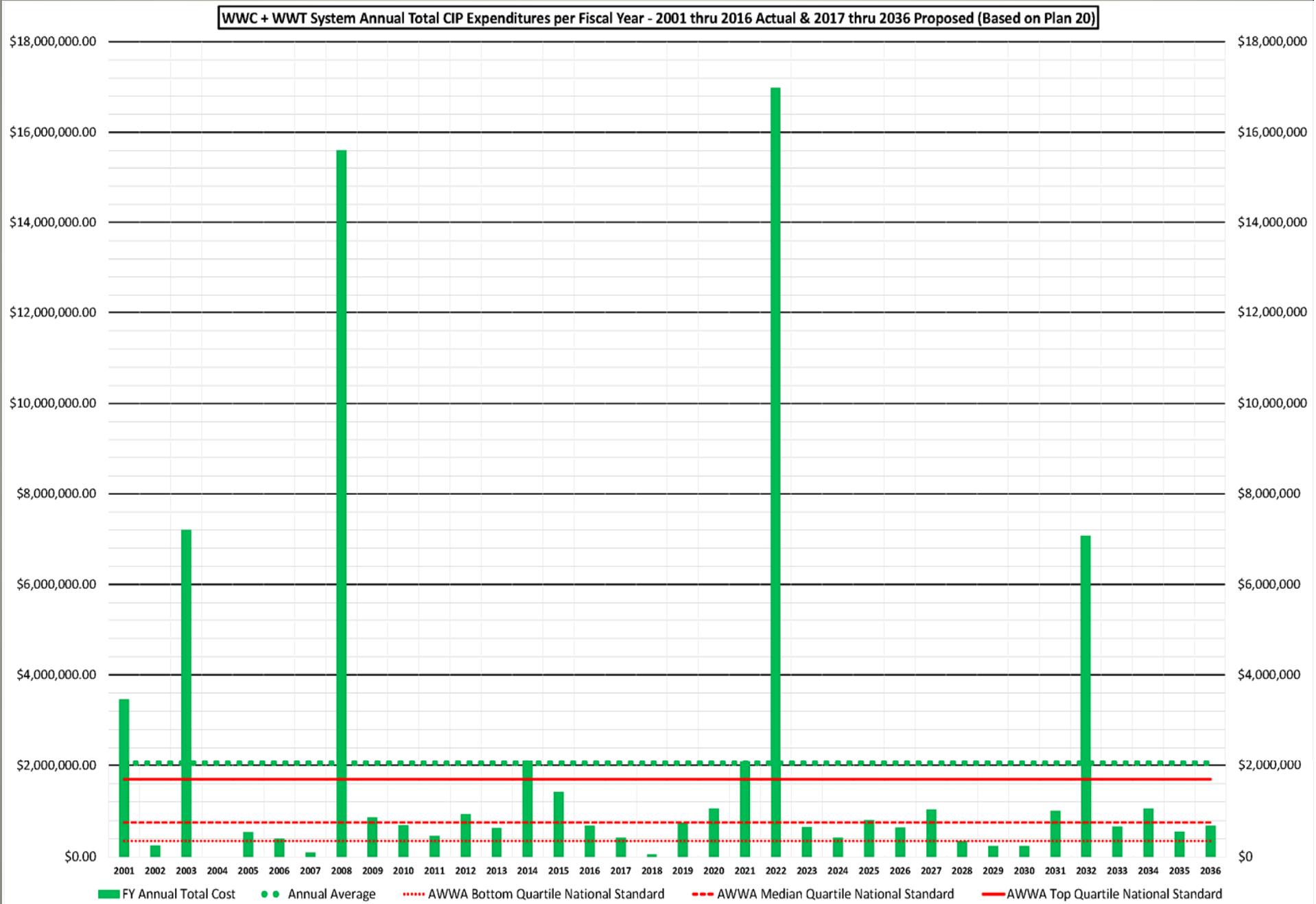


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Wastewater “Sales” Volumes

- Actual Sales Volumes for 11 Years
- 2006 thru 2016 Combined (WR + LA) WWTPs Influent Flows
- Data Source – WWTP Superintendent GWS Data
- Total Flow Each Month (Gallons)
- Trend Line Indicates an Approximate 19% Decrease
- Both WWTPs (WR & LA) Individually Exhibit the Same Downward Flow Trend
- Decreased/Aging Population, Low Flow Fixture Replacements & Water Conservation Minded Citizens are the Suspected Causes
- SF & MF Sewer Rates are Flat Rate Structures to Fairly Distribute Fixed Costs of the Collection & Treatment Infrastructure. Individual Homes or MF Dwellings Do Not Vary Enough in Volume to Differentially Affect the WW System. NR (Non Residential) Rates Do Vary Significantly (Volume & Strength) and so Continue to be Volume or Water Use Based

AWWA / Wastewater System R & R



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DPU Financial Policy Reserve Requirements

- In Each Utilities Sub Fund:
 - 180-Days Budgeted O&M Expenditures
 - Annuitized or Actual CIP Program Expenditures for the Following Year / OR / A Minimum Whole System Annual Depreciation Plus 2.5%
 - For the Analyses in This Report Actual Proposed CIP Program Expenditures Are Approximately Equivalent to System Annual Depreciation + 2.5% and Were Utilized
 - Contingency Reserve (Single Largest Potential Failed Equipment)
 - Debt Service Reserve (Sufficient to Fund All Debt Service)
 - Retirement/Reclamation Reserve (Statutory, Contractual or Best Practice)
- Contingency Reserve
 - WWC = \$350,000 Replace a Section of Damaged Pipeline
 - WWT = \$350,000 Replace a Major Piece of Equipment (Clarifier Mechanism, etc.)
- Retirement/Reclamation Reserve
 - WWC = \$150,000 Abandon a Sewer Lift Station
 - WWT = \$150,000 Abandon a Major Piece of Equipment (Failed Headworks, etc.)
- Cash Reserves and Cost / Risk Sharing Between Wastewater System Groups
 - Considered Very Unlikely that Multiple Contingencies Will Occur in Any One Year
 - WWC and WWT Budget for Contingency and Retirement/Reclamation Reserves are Grouped as a Single Budget Item Within the WW System Fund (Theoretically could be split 50/50 between WWC and WWT sub-funds if desired)

Conceptual Description of Four Gas Fund Transfer Plans

- **Plan 20 {Original Plan}**

- 100% User Fees Pay for All Expenses / No Gas Fund Cash Balance Transfer
- WR WWTP Full Scale Replacement & LA WWTP 15-Year Upgrade Design in FY 2021 and Construction in FY 2022
- Early 5-Year Rate Increases (FY2017-FY2021) = 8%, 8%, 8%, 6%, 4%
- CIP Expenditures (\$450,000 “throw-away” CIP Expenditures)

- **Plan 27 {Plan 20 + Assumed \$1.9 Million Gas Fund Transfer}**

- User Fees + \$1.9 Million Gas Fund Cash Balance Transfer to Pay Off ≈ 20% of LA WWTP Existing Debt Service
- WR WWTP Full Scale Replacement & LA WWTP 15-Year Upgrade Design in FY 2021 and Construction in FY 2022
- Early 5-Year Rate Increases (FY2017-FY2021) = 8%, 8%, 7%, 5%, 3%
- CIP Expenditures (\$450,000 “throw-away” CIP Expenditures)

- **Plan 527 {Plan 27 + Refinance LAWWTP for 30-Years}**

- User Fees + \$1.9 Million GFCBT to Pay Off ≈ 20% of LA WWTP Existing Debt Service
- Refinance LAWWTP Remaining Debt & WR WWTP New Debt for 30 Years
- WR WWTP Full Scale Replacement & LA WWTP 15-Year Upgrade Design in FY 2021 and Construction in FY 2022
- Early 5-Year Rate Increases (FY2017-FY2021) = 8%, 8%, 4%, 0%, 0%
- CIP Expenditures (\$450,000 “throw-away” CIP Expenditures)
- 30-Year Financing for LAWWTP Refinancing & FY2021/22 WRWWTP Replacement

- **Plan 527 Early Build {Plan 527 + Early Construction of WRWWTP}**

- User Fees + \$1.9 Million GFCBT to Pay Off ≈ 20% of LA WWTP Existing Debt Service
- Refinance LAWWTP Remaining Debt & WR WWTP New Debt for 30 Years
- WR WWTP Full Scale Replacement & LA WWTP 12-Year Upgrade Design in FY 2019 and Construction in FY 2020
- Early 5-Year Rate Increases (FY2017-FY2021) = 8%, 8%, 3%, 1.5%, 1.5%
- CIP Expenditures (\$75,000 “throw-away” CIP Expenditures) (Saving \$375,000)
- 30-Year Financing for LAWWTP Refinancing & New LA & WR WWTP Construction

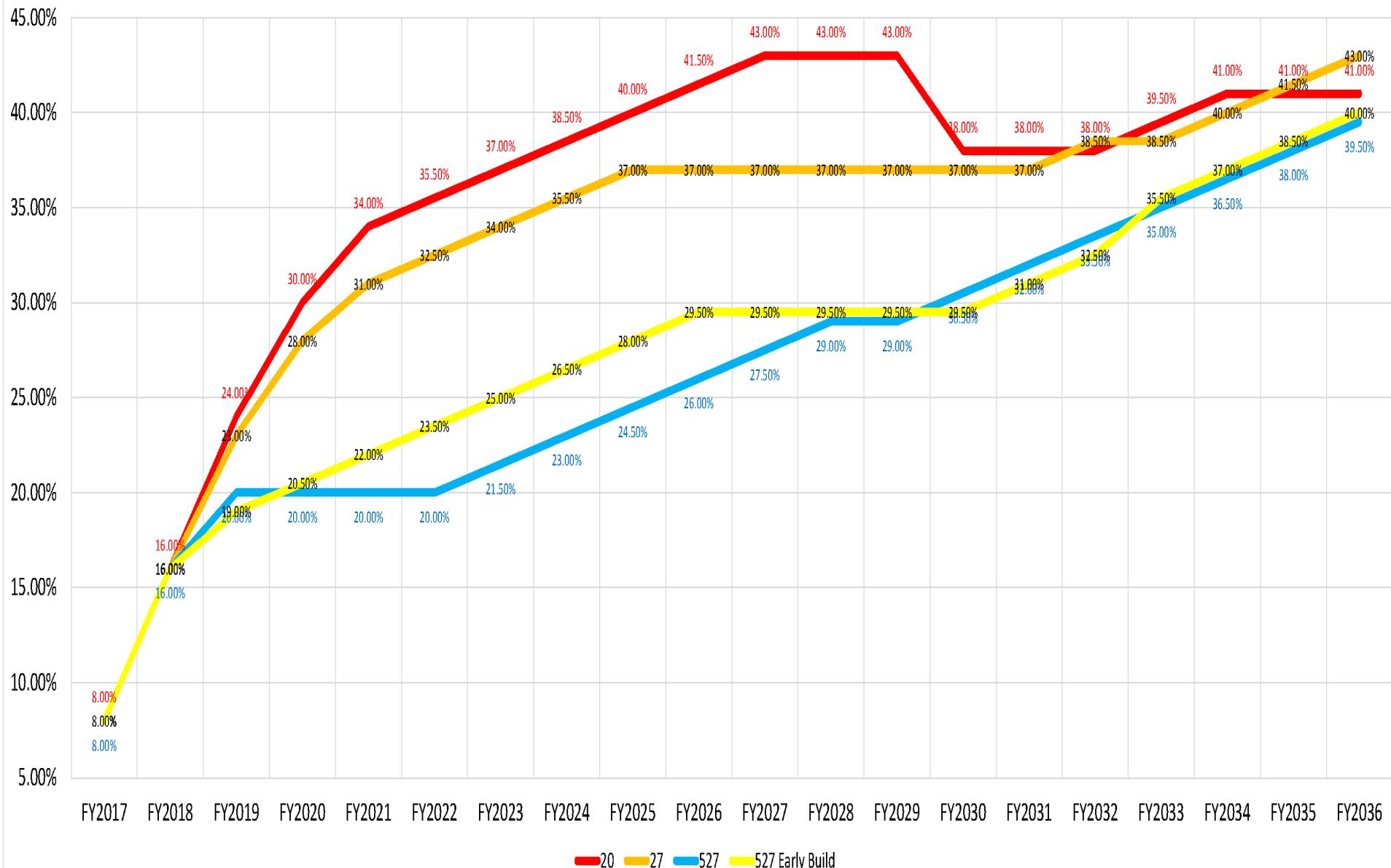
SUMMARY OF VARIOUS PLAN'S IMPACTS FY2016 – FY2036

SUMMARY OF PLANS IMPACTS: ANNUAL RATE PERCENT INCREASE - SINGLE FAMILY MONTHLY RATES - MULTI FAMILY MONTHLY PER UNIT RATES - NR COMMODITY RATES																						
Plan	Fiscal Year	FY2017	FY2018	FY2019	FY2020	FY2021	FY2022	FY2023	FY2024	FY2025	FY2026	FY2027	FY2028	FY2029	FY2030	FY2031	FY2032	FY2033	FY2034	FY2035	FY2036	AVERAGE
20	Rate Increase	8.00%	8.00%	8.00%	6.00%	4.00%	1.50%	1.50%	1.50%	1.50%	1.50%	1.50%	0.00%	0.00%	-5.00%	0.00%	0.00%	1.50%	1.50%	0.00%	0.00%	2.05%
Original	SF Monthly Rate	\$43.94	\$47.46	\$51.25	\$54.33	\$56.50	\$57.35	\$58.21	\$59.08	\$59.97	\$60.87	\$61.78	\$61.78	\$58.69	\$58.69	\$59.57	\$60.46	\$60.46	\$60.46	\$60.46	\$57.57	
No Outside	MF Monthly Rate per Unit	\$28.68	\$30.97	\$33.45	\$35.45	\$36.87	\$37.43	\$37.99	\$38.56	\$39.14	\$39.72	\$40.32	\$40.32	\$38.30	\$38.30	\$38.88	\$39.46	\$39.46	\$39.46	\$39.46	\$37.57	
Funding	NR Commodity Rate	\$16.20	\$17.50	\$18.90	\$20.03	\$20.83	\$21.14	\$21.46	\$21.78	\$22.11	\$22.44	\$22.78	\$22.78	\$21.64	\$21.64	\$21.96	\$22.29	\$22.29	\$22.29	\$22.29	\$21.22	
27	Rate Increase	8.00%	8.00%	7.00%	5.00%	3.00%	1.50%	1.50%	1.50%	1.50%	0.00%	0.00%	0.00%	0.00%	0.00%	1.50%	0.00%	1.50%	1.50%	1.50%	1.50%	2.15%
\$1.9 Million	SF Monthly Rate	\$43.94	\$47.46	\$50.78	\$53.32	\$54.92	\$55.74	\$56.58	\$57.42	\$58.29	\$58.29	\$58.29	\$58.29	\$58.29	\$58.29	\$59.16	\$59.16	\$60.05	\$60.95	\$61.86	\$56.47	
Gas Fund Transfer	MF Monthly Rate per Unit	\$28.68	\$30.97	\$33.14	\$34.79	\$35.84	\$36.38	\$36.92	\$37.48	\$38.04	\$38.04	\$38.04	\$38.04	\$38.04	\$38.04	\$38.61	\$38.61	\$39.19	\$39.78	\$40.37	\$36.85	
to WW Fund	NR Commodity Rate	\$16.20	\$17.50	\$18.72	\$19.66	\$20.25	\$20.55	\$20.86	\$21.17	\$21.49	\$21.49	\$21.49	\$21.49	\$21.49	\$21.49	\$21.81	\$21.81	\$22.14	\$22.47	\$22.81	\$20.82	
527	Rate Increase	8.00%	8.00%	4.00%	0.00%	0.00%	0.00%	1.50%	1.50%	1.50%	1.50%	1.50%	1.50%	0.00%	1.50%	1.50%	1.50%	1.50%	1.50%	1.50%	1.98%	
\$1.9 Million	SF Monthly Rate	\$43.94	\$47.46	\$49.35	\$49.35	\$49.35	\$49.35	\$50.09	\$50.85	\$51.61	\$52.38	\$53.17	\$53.97	\$53.97	\$54.77	\$55.60	\$56.43	\$57.28	\$58.14	\$59.01	\$59.89	\$52.80
Gas Fund Transfer	MF Monthly Rate per Unit	\$28.68	\$30.97	\$32.21	\$32.21	\$32.21	\$32.21	\$32.69	\$33.18	\$33.68	\$34.19	\$34.70	\$35.22	\$35.22	\$35.75	\$36.28	\$36.83	\$37.38	\$37.94	\$38.51	\$39.09	\$34.46
to WW Fund	NR Commodity Rate	\$16.20	\$17.50	\$18.20	\$18.20	\$18.20	\$18.20	\$18.47	\$18.75	\$19.03	\$19.31	\$19.60	\$19.90	\$19.90	\$20.19	\$20.50	\$20.80	\$21.12	\$21.43	\$21.76	\$22.08	\$19.47
527	Rate Increase	8.00%	8.00%	3.00%	1.50%	1.50%	1.50%	1.50%	1.50%	1.50%	0.00%	0.00%	0.00%	0.00%	1.50%	1.50%	3.00%	1.50%	1.50%	1.50%	1.50%	2.00%
\$1.9 Million	SF Monthly Rate	\$43.94	\$47.46	\$48.88	\$49.61	\$50.36	\$51.11	\$51.88	\$52.66	\$53.45	\$54.25	\$54.25	\$54.25	\$54.25	\$55.06	\$55.89	\$57.56	\$58.43	\$59.30	\$60.19	\$53.35	
GFT to WW	MF Monthly Rate per Unit	\$28.68	\$30.97	\$31.90	\$32.38	\$32.86	\$33.36	\$33.86	\$34.36	\$34.88	\$35.40	\$35.40	\$35.40	\$35.40	\$35.93	\$36.47	\$37.57	\$38.13	\$38.70	\$39.28	\$34.82	
Early Build	NR Commodity Rate	\$16.20	\$17.50	\$18.02	\$18.29	\$18.57	\$18.84	\$19.13	\$19.41	\$19.70	\$20.00	\$20.00	\$20.00	\$20.00	\$20.30	\$20.60	\$21.22	\$21.54	\$21.86	\$22.19	\$19.67	

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SUMMARY OF VARIOUS PLAN'S IMPACTS FY2016 – FY2036

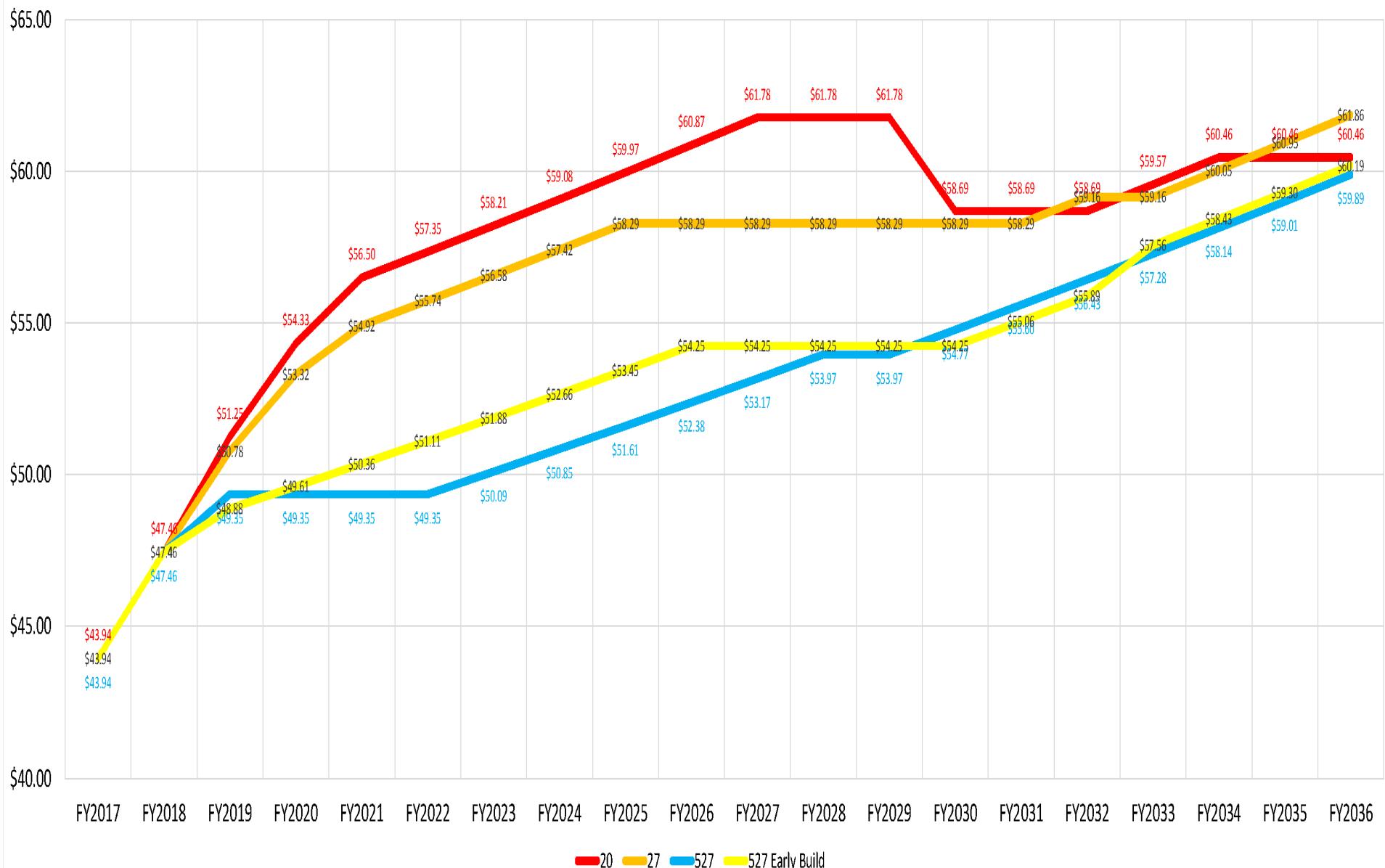
20-Year (FY2017 - FY2036) Cumulative Annual Rate Increases for Various Plans - White Rock WWTP Funding - Assume \$1.9 mil Fund Transfer



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SUMMARY OF VARIOUS PLAN'S IMPACTS FY2016 – FY2036

20-Year (FY2017 - FY2036) Annual Single Family Monthly Rate for Various Plans - White Rock WWTP Funding - Assume \$1.9 mil Fund Transfer



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FY2017 ACTUAL vs. BUDGET FORECAST

Plan 27 (2022) \$4 Million Debt Pay LAWWTP VERSION

Expense Forecast		ACTUAL	BUDGET	ACTUAL	BUDGET	FORECAST
		2016	2017	2017	2018	2019
Wastewater Collection	1.50%					
Supervision, Misc Direct Admin		233,780	323,618	262,239	230,375	233,831
Wastewater Collection		426,571	421,571	269,854	367,602	373,116
Sewer Lift Stations		275,311	245,729	209,953	275,214	279,342
Total WWC Operation Expenses		935,662	990,918	742,046	873,191	886,289
Wastewater Treatment						
LA WWTP Operations & Maintenance		833,992	969,358	767,874	869,508	882,551
WR WWTP Operations & Maintenance		506,298	418,951	417,390	448,592	455,321
Total WWT Operation Expenses		1,340,290	1,388,309	1,185,264	1,318,100	1,337,872
WW Sys. Interdepartmental Charges		372,692	416,582	411,402	590,289	599,143
WW Sys. Administrative Division Allocation		482,703	504,878	461,571	835,197	439,495
Debt Service (WWT) - CWSRF Projects		1,155,799	1,155,799	1,151,394	1,155,799	753,946
Capital - WWC - CIP & R&R		479,000	420,000	859,914	50,000	753,000
Capital - WWT - CIP & R&R		-	-	-	250,000	200,000
Capital (Bond, Loan & Grant) - WWTP CIP						-
Total WW System Operation Expenses		3,131,347	4,456,486	3,951,677	4,722,576	4,016,745
Total WW System Capital Expenditures		479,000	420,000	859,914	300,000	953,000
Total WW System Cash Outflow		3,610,347	4,876,486	4,811,591	5,072,576	4,969,745
Revenue Forecast						
Number of Res SF Flat Rate Customers		6,629	6,629	6,663	6,629	6,629
Res SF Flat Rate		31.88	34.43	34.43	37.18	38.67
Res SF Service Charge		8.81	9.51	9.51	10.27	10.68
Rate Increase Percentage		-	8.00%	8.00%	8.00%	4.00%
Total "Sales" Revenue from Res SF Flat Rate		3,204,440	3,460,386	3,478,134	3,737,217	3,886,705
Number of Res MF Flat Rate Customers		75	75	75	75	75
Res MF Service Charge		8.81	9.51	9.51	10.27	10.68
Number of Res MF Dwelling Units		1,585	1,585	1,585	1,585	1,585
Res MF Flat Rate		26.56	28.68	28.68	30.97	32.21
Rate Increase Percentage		-	8.00%	8.00%	8.00%	4.00%
Total "Sales" Revenue from Res MF Flat Rate		482,314	520,809	520,809	562,396	584,891
Number of Non-Residential Customers		291	291	294	291	291
Non-Residential Service Charge		8.81	9.51	9.51	10.27	10.68
Non-Residential "Sales" in Kgal	-0.20%	47,713	47,618	54,856	47,522	47,427
Adjustment Factor		24.00%	24.00%	24.00%	16.00%	12.00%
Adjusted Non-Residential "Sales" in Kgal		59,164	59,046	68,021	55,126	53,119
Non-Residential Commodity Charge per Kgal		15.00	16.20	16.20	17.50	18.20
Rate Increase Percentage		-	8.00%	8.00%	8.00%	4.00%
Total "Sales" Revenue from Non-Residential		890,680	960,058	1,101,434	970,338	973,722
Total "Sales" Revenue		4,577,434	4,941,253	4,950,653	5,269,950	5,445,319
Interest on Utility Reserves		18,711	12,357	48,504	13,514	16,677
Inter-Utility Loan						-
Bond Issue Proceeds						-
Federal or State Grant/Loan		-	-	-	-	-
Other Revenue		-	-	-	-	-
Bond Federal Subsidy		-	-	-	-	-
Total Cash Inflow		4,596,145	4,953,610	4,999,157	5,283,464	5,461,996
Net Cash Flow		985,798	77,124	187,566	210,888	492,251
Cumulative Net Cash Flow		985,798	1,062,922	1,173,364	1,273,811	1,766,061
Cash Balance		823,785	900,909	972,493	1,111,798	1,604,049
Recommended Cash Balance		3,641,472	3,606,142	3,351,536	4,417,187	3,934,345
Plan 27 - Residential SF Flat Rate Sewer / month		\$40.69	\$43.94	\$43.94	\$47.46	\$49.35
Plan 27 - Residential MF Flat Rate Sewer / unit / month		\$26.56	\$28.68	\$28.68	\$30.97	\$32.21
Plan 27 - Non-Residential Commodity Rate / Kgal		\$15.00	\$16.20	\$16.20	\$17.50	\$18.20

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ATTACHMENT A

Explanation of OTB Financing Approaches Considered

- 100% User Fee {Not OTB – Outside The Box}
 - All Revenue and WW System Income 100% From Monthly User Fee Collections
- OTB – Transfer a Portion of the Gas Fund Cash Balance to the Wastewater Fund
 - Use to Partially Pay Off Existing Debt of the LA WWTP
- OTB – Use of General Obligation Bond Financing for White Rock WWTP Replacement Only
 - G.O. Costs and Monthly Rates Assumed Proportional to Latest Recreation Bond Costs and Rates (20 Years @ 4.0%)
 - Monthly Impact Based on \$100,000 Taxable Value (\approx \$300,000 Retail Value)
 - Secondary Alternative Could Be G.O. Bond Financing for Paying Off Existing LA WWTP Debt (calculated in the “OTB - Use of County CIP Funds ...” Column)
- OTB – Temporary Return of the Electric & Gas Profit Transfer Funds
 - \$750,000 (100%) for 7 Years Then Declining Rate to \$0 for 11 Years (18 Total Years)
 - \$375,000 (50%) for 18 Years
 - \$187,500 (25%) for 18 Years
- 100% User Fee Plus LANL User Fee for WR WWTP Connection
 - LANL User Fee Assumed to be \$1 mil per Year (calculated on flow rate and commodity rate)
 - Determined to be Not Feasible Based on LANL Discharge Requirements (EPA & NMED) and Conflicting Schedules of DOE/LANL and the County
 - Determined to Provide an Efficient Planned Connection/Expansion of the New White Rock WWTP for Future Connection by LANL Regardless of Final Financing Approach selected

SUMMARY & WRAP UP

- The Differing Plans All Have Significant and Different Impacts to Individual Sewer Bills and Total Revenue Collected. However, All Plans Are Designed to Collect Adequate Revenue to Fulfill All System Requirements.
- “Early Build” Plan Minimizes Interim (“throw away”) CIP Expenditures to Maintain the WR WWTP Until Full Replacement Occurs. These Expenditures are Not Recoverable or Reusable. Reduced Early Build Expenditures = \$375,000.
- The More “Outside Funding” is Available the Fewer (or Lower) Early Year Rate Increases are Required.
- Transferring a Portion of the Gas Fund Cash Reserves to the WW Fund Requires a Revision to the Gas Rate Back Higher Because We are No Longer Burning Excess Gas Fund Cash Reserves Down Over a Period of Years.
- The Ultimate Goal is to Fund the WW Systems with Adequate Annual Revenues for O&M, R&R and Financial Policy Cash Reserves; While Limiting Rate Increases to Minimal Increases that Cover Inflation.
- Any Alternative Outside The Box Approach to Financing Requires the Acceptance and Approval of Both the Board of Public Utilities and the County Council.
- Any Alternative Approach to Financing Saves County Utility Department Customers an Amount Approximately Equal to the Total of the Funding Assistance Received.

Recommended Next Steps

- Come to Consensus on a Funding Concept
 - Gas Fund Cash Balance Transfer
 - Temporary Return of the DPU Profit Transfer Funds
 - Some Combination of Multiple Outside The Box Concepts
- Direct DPU Staff to Develop a Detailed Draft WW System Forecast Model Based on the Consensus Funding Concept – With Limited Alternative Scenarios
- Finalize and Approve (or Further Refine) the Consensus Concept 20-Year Forecast Model Based on Model Output Results
- Develop a Proposed 20-Year Rate Structure Scenario Based on the Selected Final Plan and Forecast Model
- Verify Gas Fund Impacts, If Any, and Develop a Rate Structure Scenario to Maintain Gas Fund Cash Reserves at Recommended Policy Levels
- If an “Early Build” Plan is the Consensus; Develop and Submit a Formal CWSRF Loan/Grant Application This Year for FY2019 Design and FY2020 Construction Funding Assistance
- Develop a Wastewater Systems Rate Revision Ordinance Structure That Would Be Available for Implementation in FY2019, If Necessary
- Annually Review and Potentially Revise Proposed Future Rates Based on the Best Available Data and Refined Forecast Model Output

Large Format Printouts or Digital versions of
this Presentation are Available upon Request

Final Questions?

Deputy Utilities Manager – Gas, Water, Sewer
Department of Public Utilities

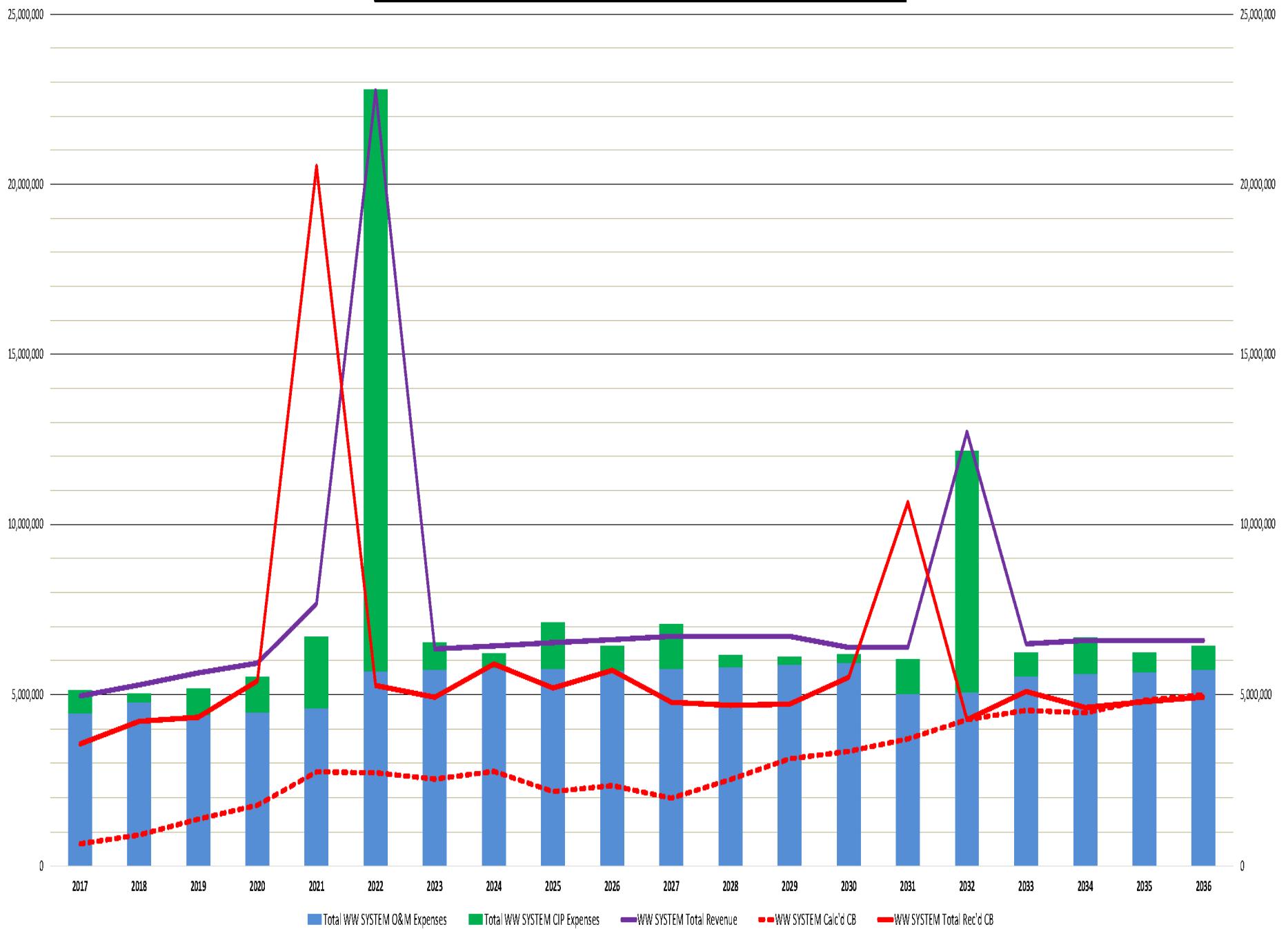
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Appendix 1 – 18 & 19 Sept 2017 Discussed Plan Details

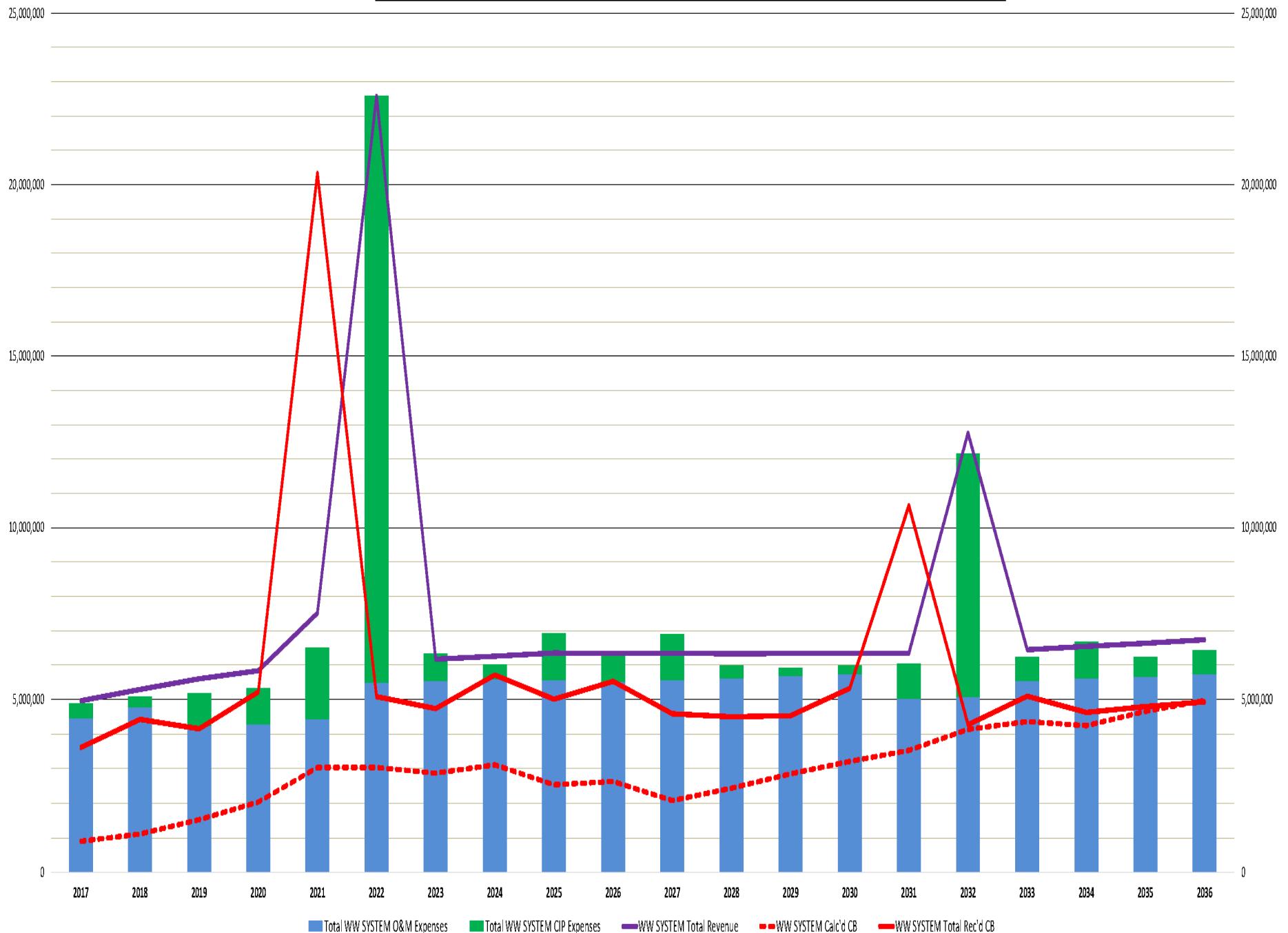
- Revenue / Expenditure / Cash Balance Graphs for Tonight's Plans
- WW System Forecast Model Spreadsheet Printout for All Plans

Plan 20 (2022)-7-2017 Version WW SYSTEM Total Revenue vs Total Expenses with Cash Balances (Calculated vs Recommended)



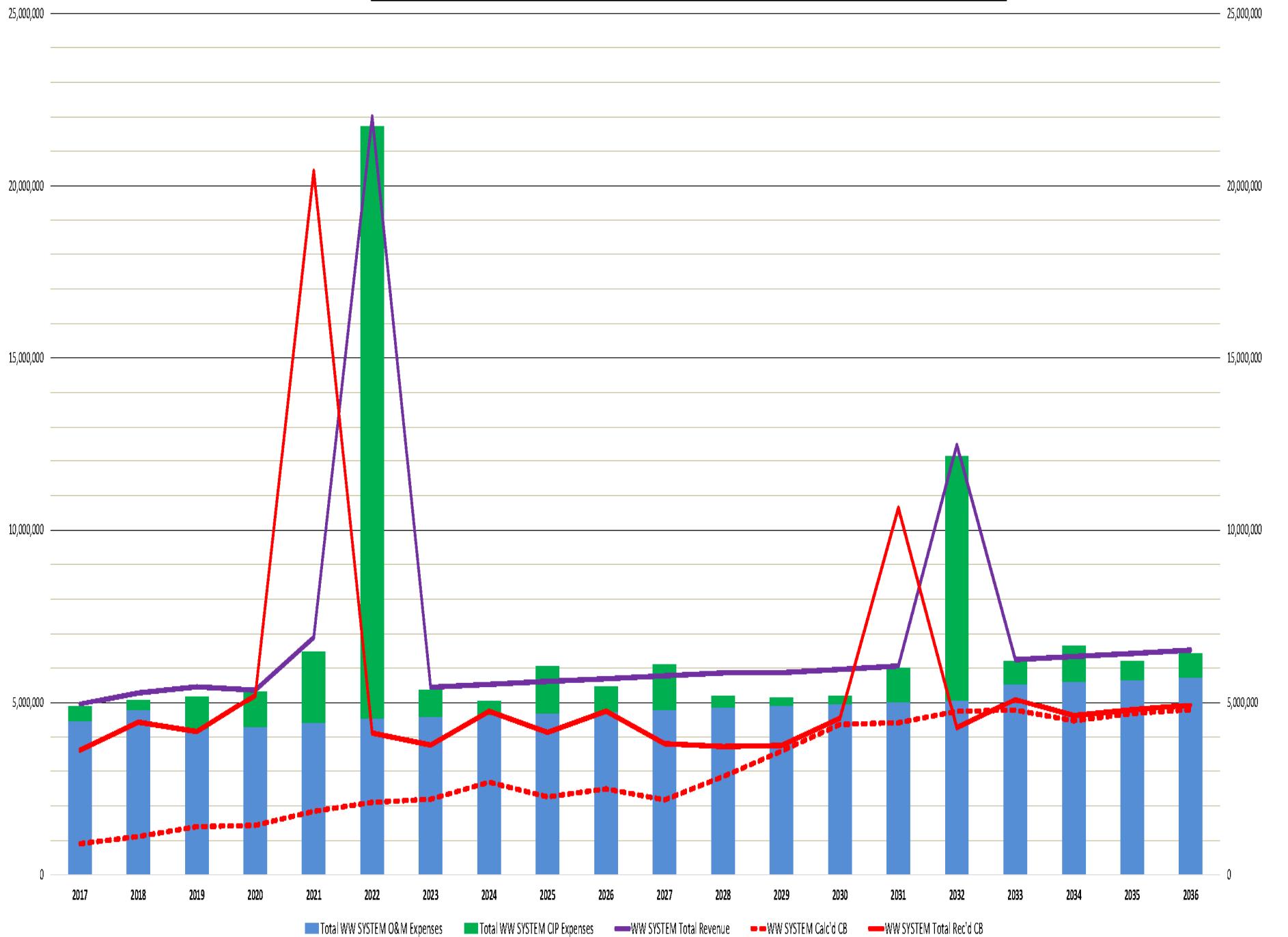
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Plan 27 (2022) -\$1.9 Million Debt Pay LAWWTP Version WW SYSTEM Total Revenue vs Total Expenses with Cash Balances (Calculated vs Recommended)



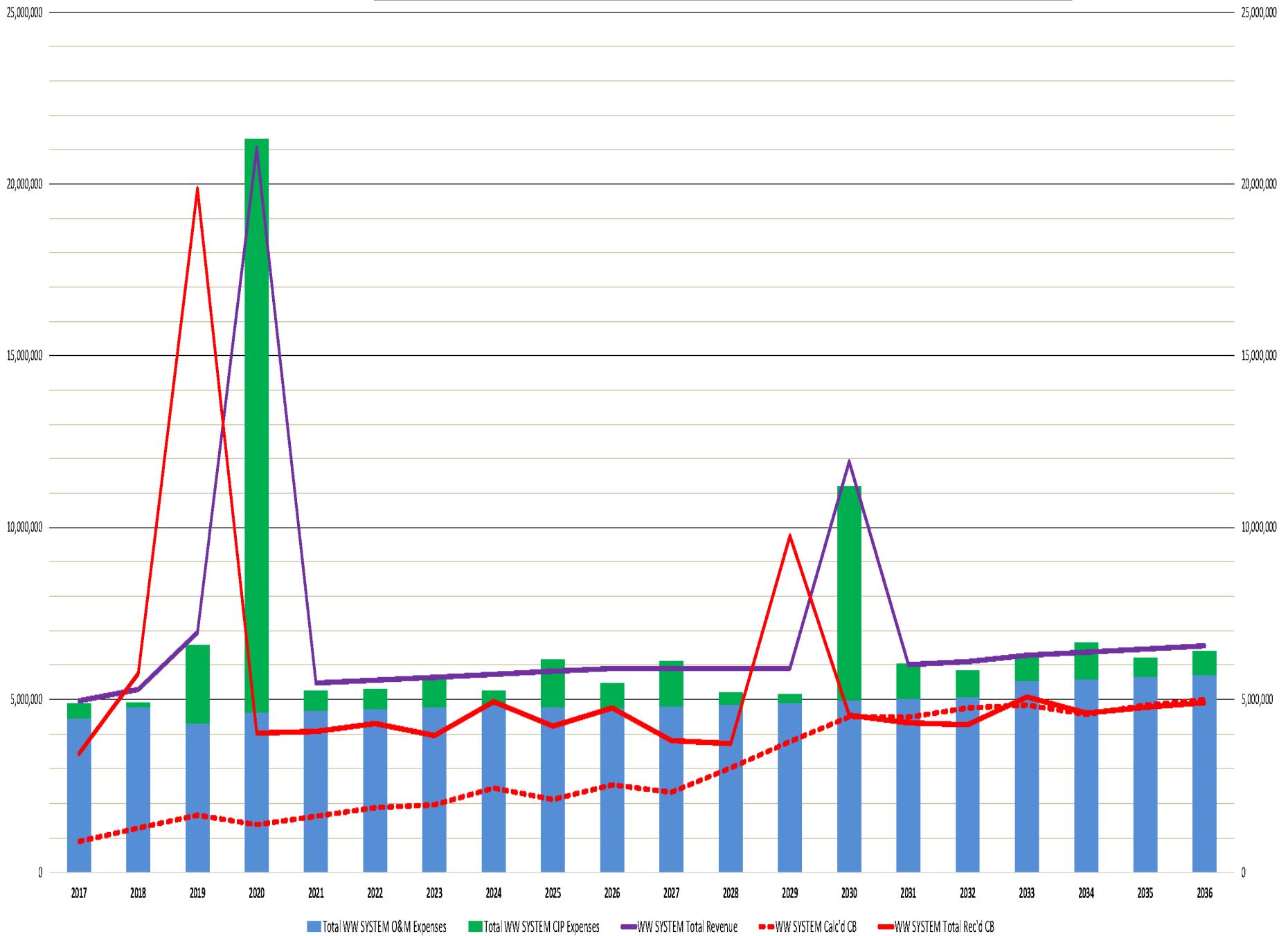
ATTACHMENT A

Plan 527 (2022)-\$1.9 Million Debt Pay LAWWTP Version - WW SYSTEM Total Revenue vs Total Expenses with Cash Balances (Calculated vs Recommended)



ATTACHMENT A

Plan 527 (2022) \$1.9 Million Debt Pay LAWWTP EARLY BUILD Version- WW SYSTEM Total Revenue vs Total Expenses with Cash Balances (Calculated vs Recommended)

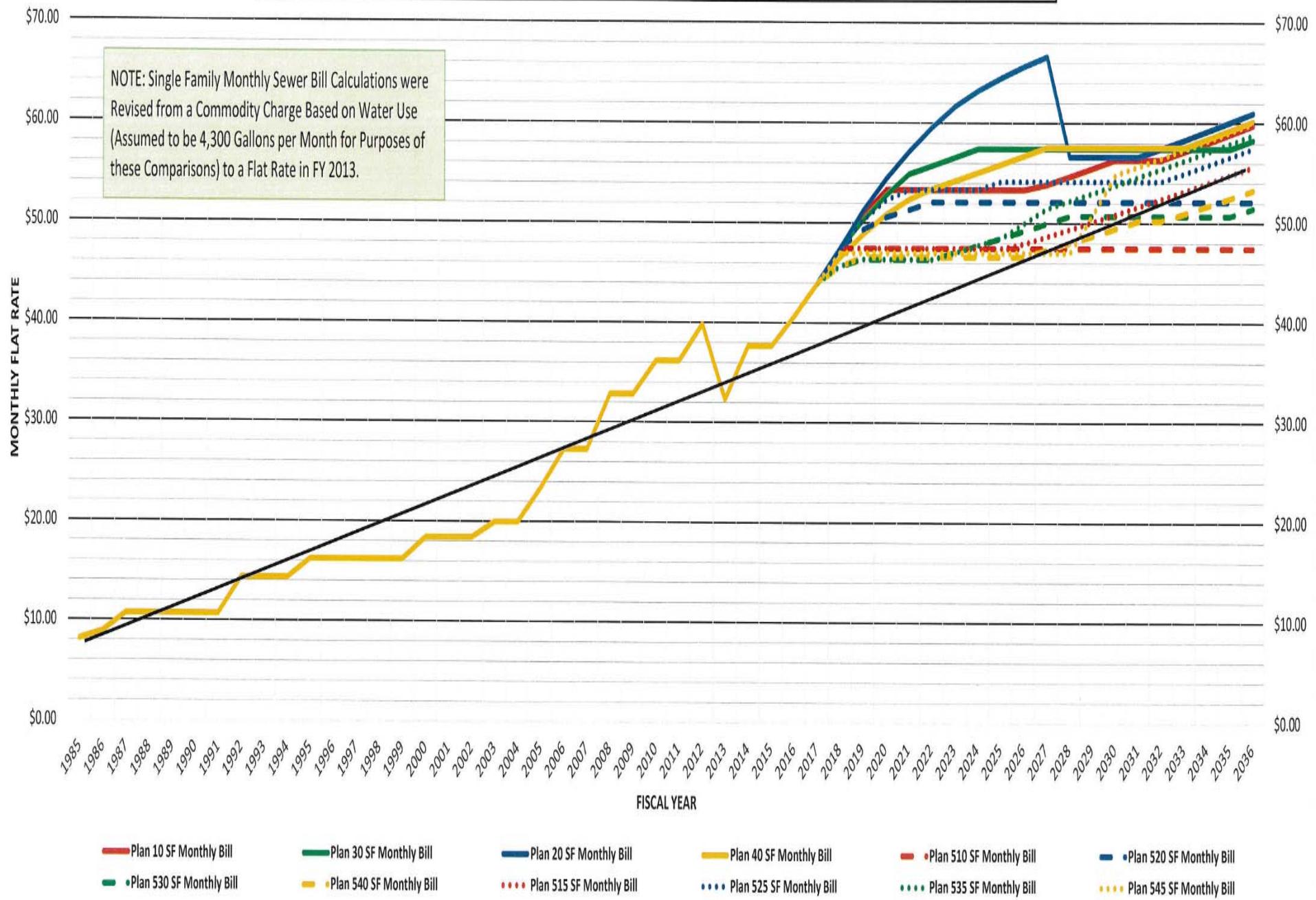


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Appendix 2 – 1985 thru 2036 Sewer Bills

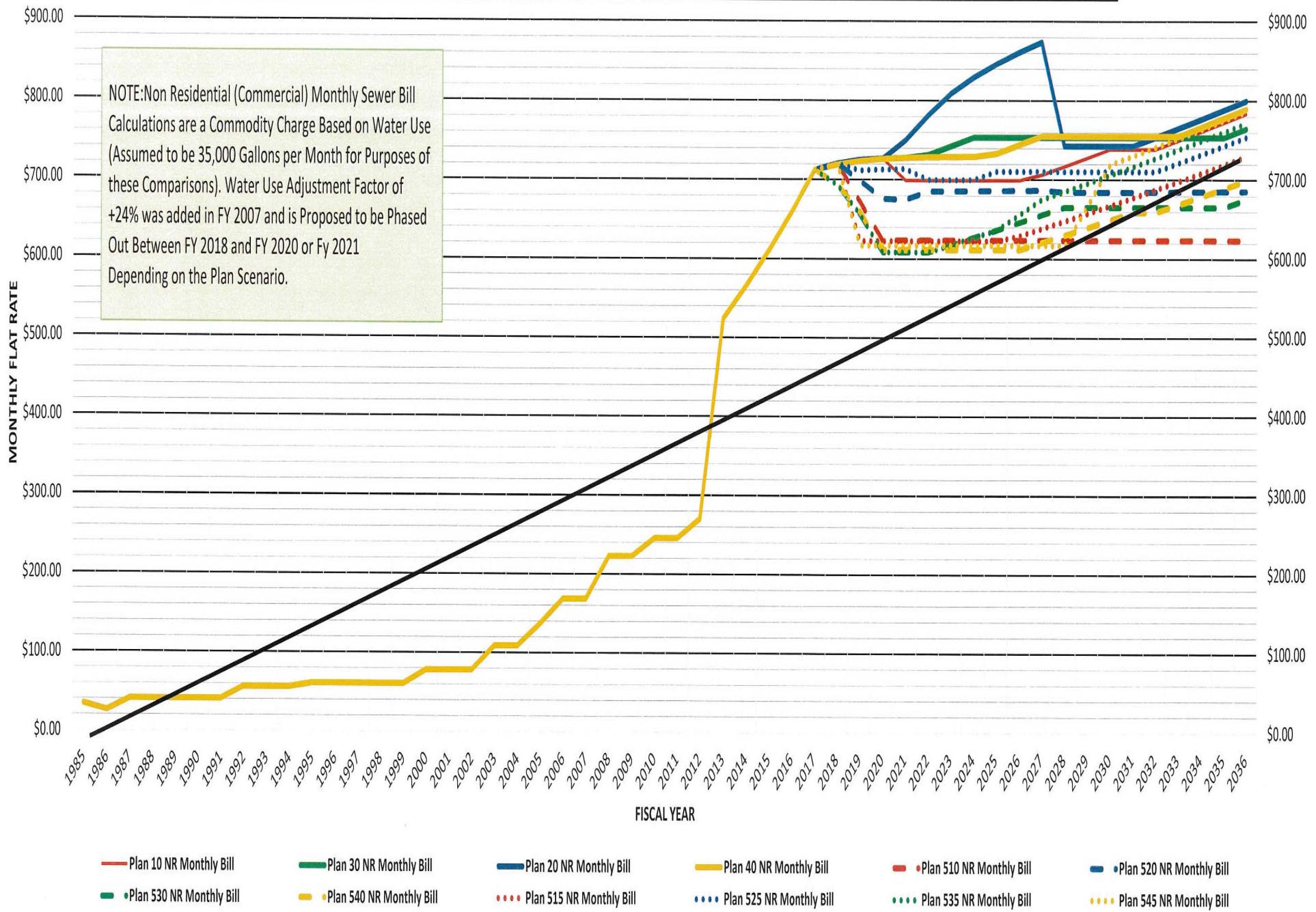
- Single Family Monthly Sewer Bill
- Non-Residential (Commercial) Monthly Sewer Bill
- Historic Use plus Future Projections that Include Multiple OTB Potential Funding Scenarios
- Black Line is an Arbitrary Straight Line Approximation of the Average Bill Increase Equivalent to Actual Bills

SINGLE FAMILY MONTHLY SEWER BILL - 1985 to 2036 - COMPARISON OF PLANS 10, 20, 30 & 40 and 500 & 505 SERIES PLANS



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NON RESIDENTIAL (COMMERCIAL) MONTHLY SEWER BILL - 1985 to 2036 - COMPARISON OF PLANS 10, 20, 30 & 40 and 500 & 505 SERIES PLANS



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