

### **DEVELOPMENT CODE UPDATE**

Module 3 Administration and Enforcement PZ Presentation 8.10.2022





# Agenda

- Process Overview
- Changes from Module 1 and Module 2
- Overview of major changes in Module 3
- Public input received
- Next steps



## **Timeline**

- Module 1 released July 7, 2021
- Downtown Master Plans adopted October 19, 2021
- Module 2 released January 24, 2022
- Module 3 released July 18, 2022
- Additional content on Wireless Telecommunication Facilities,
  Outdoor Lighting, and Accessory Dwelling Units anticipated to be
  released September 2022
- Council Review for Adoption of Revised Chapter 16 anticipated Fall
   2022



## **Code Update Modules**

- Modules integrate findings from Diagnostic Report into municipal code
- Modules build off of each other
- Comments on each Module are addressed in subsequent Modules. Module 1 comments have been addressed in Module 2.



Content removed as a result of public comments are indicating in this document via text that is struck through (e.g. content removed), while new content added as a result of public comments is underlined (e.g. new content), with the exception of cross-references.



# **Steering Committee**

#### **Role of Committee**

- Advise Code Update recommendations
- Meets every other week

#### **Composition of Committee**

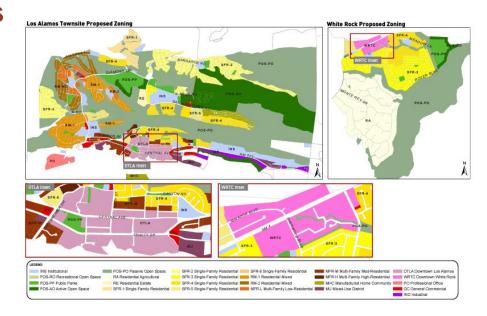
- Neighborhood representatives
- Business owners
- Development community representatives
- County staff community development, public works,
- County legal



## Revisions to Module 1 & 2

### **Zone District Name Changes**

 Changed PL: Public Land District name to INS: Institutional District



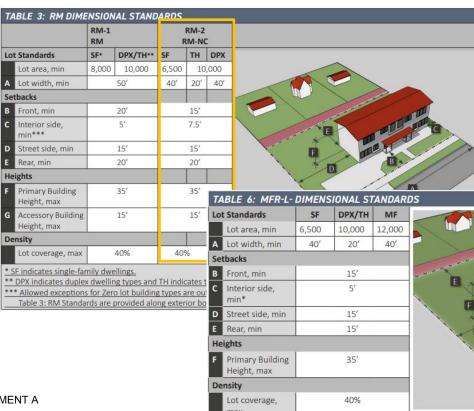


\* Allowed exceptions for Zero Lot building types are outlined in Sectio
Table 3: RM Standards are provided along exterior boundaries of the

## Revisions to Module 1 & 2

### **North Community Districts**

- Changed RM-NC:
   Residential Mixed North
   Community District name to
   RM-2: Residential Mixed
   District
- Incorporated MFL-NC into general MFL and carried over less stringent entitlements from NC



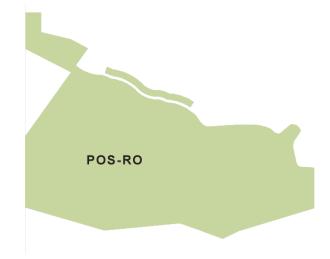
ATTACHMENT A



## Revisions to Module 1 & 2

### **Open Space Districts**

- New parks district, POS-RO: Parks and Open Space – Recreational Open Space, covers Pajarito Mountain Ski Area
- Removed more intense use allowance from POS-PO

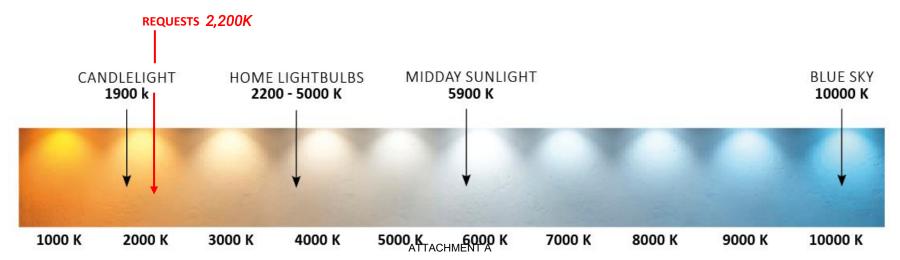




## Revisions to Module 1 & 2

### **Development Standard Changes**

 Changed Correlated Color Temperature (CCT) restriction from 3000K to 2200K





## **Module 3 Table of Contents**

# Review and Decision- Making Bodies

Defines the authority and responsibility of each body.

#### **Procedures**

Outlines general procedures and provides a guide to the development process in the Procedures Summary Table

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# Specific Development Procedures

Describes the applicability, procedures, and decision criteria for each type of development application.

#### **Nonconformities**

Outlines the applicability and procedures for nonconforming uses, lots, structures, and site features

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### **Construction Improvements**

Describes processes and requirements for public and private construction improvements.

# Violations, Enforcement, and Penalties

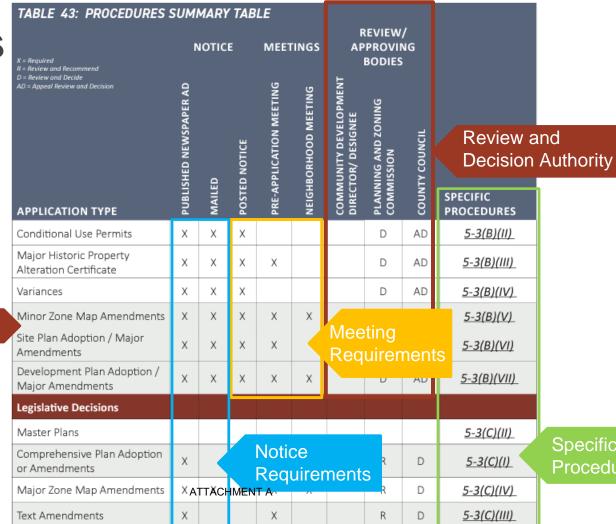
Describes the County's authority to enforce and enforcement procedures

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# **Procedures Summary Table**

**Application Type** 



Specific

Procedure Link



# **Types of Procedures**

Establishes and defines categories of decisions authorized in the Development Code: Legislative Decisions, Quasi-Judicial, and Administrative

- Legislative Decisions involve a change in land-use policy by the decision making body that does not concern a single tract <u>require a public hearing</u>
- Quasi-judicial Decisions involves the use of a discretionary standard, as specified
  in the Development Code, to an application for discretionary development approval
  that is applicable to specific land in common ownership or to an area of land in which
  the predominant ownership is in a single ownership 

   require a public hearing
- Administrative Decisions involve interpretation and application of nondiscretionary standards of the Development Code to application — do not require a public hearing

# Review and Decision-Making Bodies



Community Development Department / Director reviews and makes final decisions on:

- Accessory Structure Permits
- Administrative Deviations / Waivers
- Building Permits
- Declaratory Rulings
- Encroachment Permits
- Fence / Wall Permits
- Hillside Development Plans
- Landscape Plans
- Lighting Plans

- Minor development plan amendments
- Minor site plan amendments
- Sign Permits
- Special Event Permits
- Summary Plats
- Temporary Use Permits
- Wireless Telecommunications
   Facilities

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# Review and Decision-Making Chapter 16 Development Code Update Bodies: Planning and Zoning Commission

Appeal authority for administrative decisions.

Reviews and makes recommendations to County Council on:

- Master Plans
- Development Plans
- Comprehensive Plans
- Zone Map Amendments
- Text Amendments

#### Reviews and makes final decisions on:

- Code Interpretations
- Sketch Plats
- Preliminary Plats
- Final Plats
- Conditional Use Permits
- Site Plan
- Development Plan
- Major Site Plan Amendments
- Major Development Plan Amendments
- Variances
- Any application referred to it by the
   Community Development Director

ATTACHMENT A

# Review and Decision-Making Bodies: County Council



Appeal authority for decisions by the Planning and Zoning Commission

- Master Plan Approvals
- Development Plan Approvals, including any associated site plans or sketch plats.
- Comprehensive Plan Adoption or Amendments
- Zone Map Amendments
- Text Amendment

Reviews and makes final decisions on:

- Master Plan Approvals
- Development Plan Approvals, including any associated site plans or sketch plats.
- Comprehensive Plan Adoption or Amendments
- Zone Map Amendments
- Text Amendment

# Common Procedures: Permit Approval and Expiration

Procedures for extending approvals

ATTACH

TYPE OF APPROVAL	PERIOD OF VALIDITY		
Administrative Decisions			
Accessory Structure Permit	1 year		
Administrative Deviations/ Waivers	2 years		
Declaratory Rulings	Does not expire, unless the section(s) of the LAC to which the ruling relates is amended		
Encroachment Permits	2 years		
Fence/ Wall Permits	1 year		
Hillside Development Plans	As stated in development agreement		
Landcape Plans	1 year		
Lighting Plans	1 year		
Minor Development Plan Amendments	2 years		
Minor Site Plan Amendments	2 years		
Sign Permits	1 year		
Special Event Permits	As stated in the Special Event Permit		
Summary Plats	2 years		
Temporary Use Permits	As stated in the Temporary Use Permit		
Wireless Telecommunications Facilities	2 years		
Decisions Requiring a Public Hearing*			
Preliminary Plats	1 year		
Final Plats	Does not expire once timely recorded		
Conditional Use Permits	2 years		
Site Plans	3 years		
Development Plans	3 years		
Major Site Plan Amendments	1 Year or Until Preliminary Plat is approved		
Major Development Plan Amendments	1 Year or Until Preliminary Plat is approved		
Variances	Expires with associated site plan		
Minor Master Plan Approval	3 years		
Policy Decisions			
Major Master Plan Approval			
Comprehensive Plan Adoption and Amendments	So not suries		
<b>√PNT</b> Ap Amendments	Do not expire		
Text Amendments			



# **Common Procedures: Administrative Deviations**

- Procedures for instances
   where strict application of the
   Code would result in practical
   difficulty or undue hardship
- <u>Can not</u> be applied to neighborhood protection standards
- Deviations beyond these thresholds will be reviewed and decided as Variances

CODE STANDARD	ALLOWABLE MODIFICATION (MAXIMUM PERCENTAGE)	
Lot area, minimum	10	
Lot coverage, minimum	10	
Setbacks, minimum	15	
Building height, maximum	10	
Off-street parking spaces, minimum	10	
Vall and fence height, maximum	1' maximum	
andscape coverage, minimum	10	
Any other numeric standard	10	

Modified / clarified from Sec. 16-51.C.6 which allows minor dimensional deviations of 12 inches or less from the provisions of this chapter or a deviation in the number of required off-street parking spaces amounting to one percent or less of the spaces otherwise required.

ATTACHMENT A

# Common Procedures: Neighborhood Meetings

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Development Code Update

- Neighborhood Meetings required for Zone Map Amendments and Development Plan Adoptions/Major Amendments
- Offered to all property owners within 300 ft of the subject property





# Common Procedures: Notifications

- Procedures for published, posted, and mailed notice
- New procedures for posted notice

#### 5-2(B)(III)(3) CONTENT OF NOTICES

- All notice required by <u>Table 43 Procedures Summary Table</u> shall include, at a minimum, all the following information:
  - A. The address of the subject property, if available, and a location map indicating the subject property;
  - B. The name of the property owner;
  - C. The name of the agent (if different from the property owner);
  - D. A short summary of the approval being requested, including an explanation of any deviations or variances being requested, if any. If an exhibit such as a plat or site plan is included within the required application materials, a copy of the exhibit should be included in the notice;
  - E. The date, time, and place of the public hearing if required;
  - F. An address, telephone number, or website where additional information about the application can be obtained.



- Applicability defines when the procedures is required
- Procedures describes the review and approval process and includes a flowchart of the process
- Decision Criteria provides the criteria for approval and reference to the applicable Development Standards



#### 5-3(A)(VIII) SIGN PERMIT

#### 5-3(A)(VIII)(1) APPLICABILITY

This Section applies to any sign that requires a Sign Permit pursuant to Section 16-5-8.

#### 5-3(A)(VIII)(2) PROCEDURES

- A. Applications for Sign Permits may be made by the owner or agent of any parcel of property to be affected.
- B. Sign Permit applications shall be submitted to the Community Development Department and shall include all information per the County's Sign Permit Plan Application, including:
  - I. Proof of property ownership.
  - A scaled and dimensioned color drawing of all proposed signs that indicates how it will be constructed.
  - III. A scaled site plan which shall indicate the location of any proposed Permanent Freestanding Signs. Sufficient documentation of compliance with all applicable development standards of <u>Section</u>. 16-5-8 Signage is required as well as documentation from a New Mexico Registered Structural Engineer verifying all proposed Permanent Freestanding Signs are designed to



- withstand 90 mph wind, 30 psf snow, and seismic design D loads.
- IV. Building elevations showing the locations and dimensions of any proposed Wall Signs.
- V. Electrical plan for any proposed Electronic Message Center, which includes compliance with Sign Illumination standards of Section 5-8(F)(III).
- C. The Community Development Department shall intake the application pursuant to the requirements of <u>Section 5-2(B)(IV)</u>.
- D. The Community Development Director, or their designee, shall review the Sign Permit application based on its conformity with the Decision Criteria of <u>Section 5-3(A)(VIII)(3)</u>.
- E. If the application complies with the provisions of <u>Section 5-3(A)(VIII)(3)</u>, the Community Development Director, or their designee, shall issue a Sign Permit.

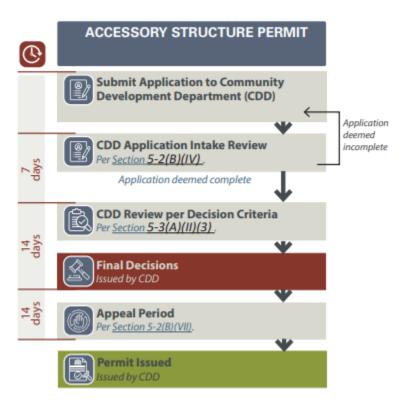
#### 5-3(A)(VIII)(3) DECISION CRITERIA

An application for a Sign Permit shall be approved if it complies with all applicable standards in this Code, in particular <u>Section 16-5-8 Signage</u> and other adopted County regulations.



# **General Administrative Procedures**

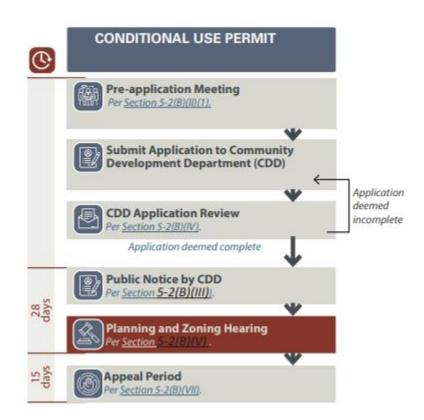
- Pre-application meeting
- Do not require a public meeting





# General Quasi-judical Procedures

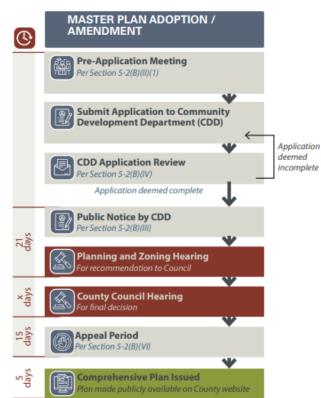
- Pre-application meeting
- May require a neighborhood meeting; minor Zone Map Amendment
- Recommendation from CDD
- Require 1 public hearings at P/Z for final decision
- Appeals to Council





## **General Legislative Procedures**

- Pre-application meeting
- May require a neighborhood meeting;
- Require 2 public hearings; one at P/Z for recommendation and another at Council for final decision
- Appeals to District Court





# Common Procedures: Public Hearings

- Establishes Hearing Officer position to assist in the adjudication of quasi-judicial hearings, if necessary
- Legislative Hearing Requirements including rules for procedures,
   Planning and Zoning Commission Recommendations, and Council Actions
- Quasi-Judicial Hearing Requirements including conduct of quasijudicial hearings, proceedings of hearings, decisions, and rules regarding ex-parte communication

Common Procedures: Public Hearings

#### **LEGISLATIVE PUBLIC HEARINGS** 1. Presiding Officer calls meeting to order 2. CDD presents case facts, relevant Code, and answers questions from **Hearing Body** 3. Applicant presents their case 4. Public comment 8. Hearing Body closes public input portion of hearing 9. Hearing Body deliberates 10. Motion and Vote 11. Written recommendation or final decision with findings of fact and conclusion of law ATTACHMENT A

#### QUASI-JUDICIAL PUBLIC HEARINGS

- 1. Presiding Officer calls meeting to order
- 2. CDD presents case facts, relevant Code, and answers questions from Hearing Body
- 3. Applicant presents their case
- 4. Public comment and questions
- Cross examination of applicant and staff by anyone with standing via questions provided in writing
- 6. Written cross examination questions read by Presiding Officer
- 7. CDD and applicant answer questions read by Presiding Officer
- Hearing Body closes public input portion of hearing
- 9. Hearing Body deliberates
- 10. Motion and Vote
- Written recommendation or final decision with findings of fact and conclusion of law



# Common Procedures: Appeals

- Appealable Actions
- Effect of Appeals
- Standing Required to Appeal
- Appeal Bodies
- Procedures
- Review and Decision Criteria

#### 5-2(B)(VI)(4) STANDING REQUIRED TO APPEAL

- 1. Appeals of final actions may be filed by the following persons:
  - A. The owner of the property listed in the application.
  - B. All persons that were required to be mailed notice for the application giving rise to the final action being appealed.
  - C. Any County official acting in their official capacity whose services, properties, facilities, interest, or operations may be adversely affected by the application; or.
  - D. Any person who has a recognized legal interest under New Mexico law.
- For Discretionary Decision and Policy Decisions, as provided in <u>Table 43 Procedures Summary Table</u>, the appellant must have made an appearance of record to have standing to appeal, except in cases where the appellant alleges improper notice.
- 3. An appearance of record can be made through any of the following:
  - A. The initial submittal of the application which is the subject of the appeal.
  - B. The submittal of written comments by the eventual appellant about the subject case submitted to the relevant decision-making body within the deadline for written comments prior to the decision.
  - C. Verbal comments made by the eventual appellant provided at a public hearing about the subject case during the review process before the relevant decision-making body.



## **Nonconformities**

Buildings or activities that were legal when they were built, but that will not comply with the Development Code

Different Types of "Nonconforming"

- 1. Lots
- 2. Use
- 3. Structure
- 4. Lots
- 5. Site features (e.g. parking, landscaping, etc.)



## **Nonconformities**

- Allowed to continue regardless of sale or lease to others (i.e. "grandfathered")
- Allowed to be maintained / repaired, as long as non-conformity isn't expanded
- Limits on expansion



# **Nonconforming Lots**

- A nonconforming lot that was made nonconforming by virtue of enactment of the Code may be used for construction of a building allowed in the applicable zoning district, provided that all other zoning district and dimensional standards are met.
- Permitted uses or structures may be established on a preexisting lot of record, the description of which is on record on the date of adoption of the Code.
- In the North Community, where a conforming or legal nonconforming dwelling, two-family or multiple-family existed on a lot on May 9, 2000, such lot shall be considered a conforming site for dwellings, single-family, attached and may be subdivided into a number of lots less than or equal to the number of dwelling units located on the lot on May 9, 2000 (existing standard to remain).



## **Nonconforming Use**

- A nonconforming use of land, building, or a structure shall be allowed to continue regardless of any change in ownership or occupancy of the use, until that use is <u>discontinued for a period of 180 days</u> or another provision of this section requires the termination of the use.
- No such nonconforming use shall:
  - Enlarged, increased or extended to occupy a greater area of land than was occupied on the date of adoption of this Code.
  - Moved in whole or in part to any portion of the lot or parcel other than occupied by such use on the date of adoption of this Code.
  - No additional structure not conforming to the requirements of this Code shall be erected in connection with the nonconforming use of land or structure.
- A structure containing a nonconforming use may be maintained, repaired, or altered, with limits on expansion pursuant to Section 5-4(D).



# **Nonconforming Structures**

- A nonconforming structure shall be allowed to continue to be used, regardless of any change in ownership or occupancy of the structure, <u>until the structure is vacant for a period of 180 days</u> or until another provision of this Section requires the termination of the use.
- No such nonconforming structure shall enlarged or altered in a way that increases its nonconformity.
- A nonconforming structure that has been damaged or destroyed by fire or other causes may be restored to its original condition, provided that such work is commenced within one (1) year of such event and completed within eighteen (18) months of such event.
- A nonconforming structure may be moved in whole or in part to another location on or off the lot, provided that the moving will make it conform to the regulations for the zone district(s) in which it is located.
- A structure containing a nonconforming use may be maintained, repaired, or altered, with limits on expansion pursuant to Section 5-4(D).



# **Nonconforming Site Features**

- Site features may continue to be used and occupied, and uses may be changed or expanded as allowed by other provisions of the Code, notwithstanding those nonconformities
- Unless and until the gross floor area of the primary building on the lot is expanded more than 25% of the existing gross floor area, at which time any portion of the lot affected by the expansion shall be brought into compliance with any relevant standards in the Sections listed above in this provision.



## **Construction Improvements**

Remains consistent with existing requirements, minimal changes

- Phasing Plan
- Notification to County staff prior to commencing construction
- Responsibilities for maintenance
- Standards for acceptance by the County
- Monument standards
- General construction standards



# Violations, Enforcement, and Penalties

Remains consistent with existing requirements, minimal changes

- Purpose
- Authority to Enforce
- Review of Zoning Compliance
- Enforcement Procedures
- Penalty of Violation of Code

# **Public Input**



### Public comment spreadsheet

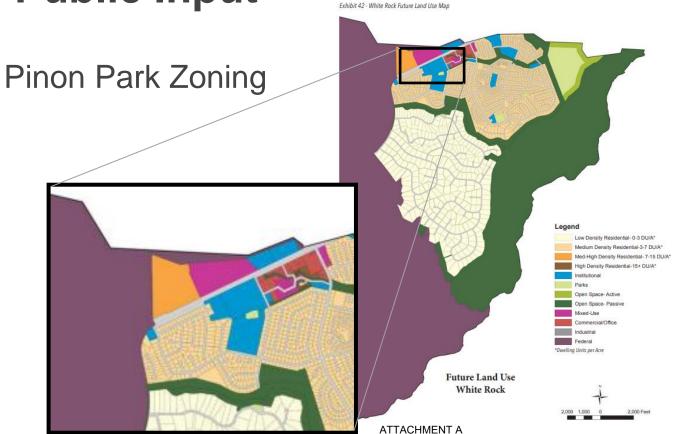
	Module 3 Public Comments				
Topic	Applicable Code Section	Comment	Revision	Response	
Zone Map	16-2-2	The Module 3 draft released July 18th is very interesting.  I have a question about the proposed zoning maps on pages 18 and 19: Why is the Sombrillo Nursing Home parcel colored MFR-M Multi-Family Medium Density] Residential? Is that a mistake? Or is the nursing home going to be removed and replaced with apartment buildings?	NA	To start, we want to clarify that there is a distinction between the land use on a parcel and the zoning on a parcel. While these are often assumed to be the same thing, the land use deals with the existing functions of land, while zoning refers to the regulatory tool used by municipalities to regulate the types of land uses that are allowed and the development standards such as building height, setback, required parking etc., to which the use will be held.  It looks like the Sombrillo Nursing Home, located at 1011 Sombrillo Ct, is currently zoned R-3-H (current zoning map is located here: <a href="https://cdn5-hosted.civiclive.com/UserFiles/Servers/Server 6435726/File/I Want To/Find Property Info-GIS Mapping/Zone TS78x36 20190515.pdf">hosted.civiclive.com/UserFiles/Servers/Server 6435726/File/I Want To/Find Property Info-GIS Mapping/Zone TS78x36 20190515.pdf</a> ). The existing R-3-H zone currently allows a range of multiple-family uses, including nursing facilities, and these currently allowed uses are carried over in the zoning code update. This zone code update is renaming some of the districts and rewriting the intent statements to clarify the types of uses and development characteristics that are allowed. The allowed uses and required development standards within the residential districts closely follow what is allowed under the current zoning code. This is why the naming convention on the site has changed. That being said, this zoning code update has no intention of redeveloping the existing nursing home to multi-family. However, the existing zoning would allow the nursing home to redevelop as another use like multi-family in the future and those existing allowed uses cannot be taken	

**Public Input** 

FUTURE LAND USE

Chapter 16
Development Code Update

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## **Public Input**



County should consider a sponsored zone amendment process post adoption.

Albuquerque Planning Department sponsored a package of zone changes within a year of the IDO effective date that accommodated:

- Existing mismatches of land use and zoning
- Uses made nonconforming by the IDO
- Elective downzoning by property owners



## **Next Steps**

- Public comment on Module 3 will be accepted
   through August 23, 2022. Email comments to Jessica Lawlis at jessical@dpsdesign.org or Sobia Sayeda at sobia.Sayeda@lacnm.us
- Presentation to County Council August 23, 2022
- Final draft for review September 2022
- P/Z and Council Work Sessions paired with Community office hours anticipated in October / November 2022

# LSS ALAMSS Chapter 16 Development Code Update

## **Questions?**